



# Disaster Recovery & Mitigation Funding for Hurricane Sally

Florida Department of Economic Opportunity (DEO)

Office of Long-Term Resiliency (OLTR)

February 2, 2023

# Agenda

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- Introductions
- Overview of Hurricane Sally Community Development Block Grant – Disaster Recovery & Mitigation (CDBG-DR & MIT) Timeline
  - Most Impacted and Distressed (MID) Areas
  - Subrecipient Overview
  - Project Eligibility Overview
  - Infrastructure Repair Program (IRP)
  - Voluntary Home Buyout Program (VHB)
  - Workforce Recovery Training Program (WRTP)
  - Hometown Revitalization Program (HRP)
  - Subrecipient Housing Repair and Replacement Program (HRRP)
  - Workforce Affordable Housing Construction Program (WFAH)
- Federal Cross-Cutting Requirements
  - Subrecipient Expectations Overview
  - Environmental Review Process
- Application Process & Requirements
- Resources
- Questions

# Disaster Recovery Team for Hurricane Sally

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- **Justin Domer** – Director, OLTR
- **Lecia Behenna** – Bureau Chief, OLTR
- **Garnet Nevels** – Deputy Bureau Chief, OLTR
- **Amanda Iscrupe** – Infrastructure Program Manager, OLTR
- **Taylor Doolin** – Disaster Recovery Program Manager, OLTR
- **Anastasia Smith** – Subrecipient Housing Program Manager, OLTR
- **Jody McCormick** – Grants Coordinator, OLTR

# CDBG – Disaster Recovery & Mitigation

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- DEO, through OLTR, supports disaster recovery and mitigation projects related to housing, infrastructure, and economic development in Florida communities impacted by disasters.
- DEO is the governor-designated State authority responsible for administering all U.S. Department of Housing and Urban Development (HUD) Community Development Block Grant-Disaster Recovery (CDBG-DR) and Mitigation (CDBG-MIT) funds awarded to the State of Florida.
- DEO is currently administering long-term recovery and mitigation programs for Hurricanes Hermine, Matthew, Irma, and Michael. Sally programs have begun this year.
- "Rebuild Florida" was created to brand the State's long-term disaster recovery and mitigation efforts.

# Hurricane Sally CDBG Timeline

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- **September 2020:** Hurricane Sally made landfall in the Florida Panhandle.
- **October 29, 2021:** \$113,191,000 allocated from HUD.
- **March 22, 2022:** Additional \$74,192,000 allocation from HUD.
- **February 3, 2022:** Federal Register published: FR Vol. 87 No. 23.
  - **Total Florida Allocation:** \$187,383,000
- **August 5, 2022:** HUD approved State of Florida's Action Plan for Hurricane Sally Disaster Recovery Programs.
- **January 18, 2023:** Launch of Infrastructure Repair Program (IRP) Application Cycle.
- **January 24, 2023:** Launch of Voluntary Home Buyout (VHB) Application Cycle.
- **February 14, 2023:** Launch of Workforce Recovery Training Program (WRTP) and Hometown Revitalization Program (HRP) Application Cycles.
- **February 28, 2023:** Launch of Subrecipient Housing Repair & Replacement Program (HRRP) Application Cycle.

# Most Impacted and Distressed (MID) Areas

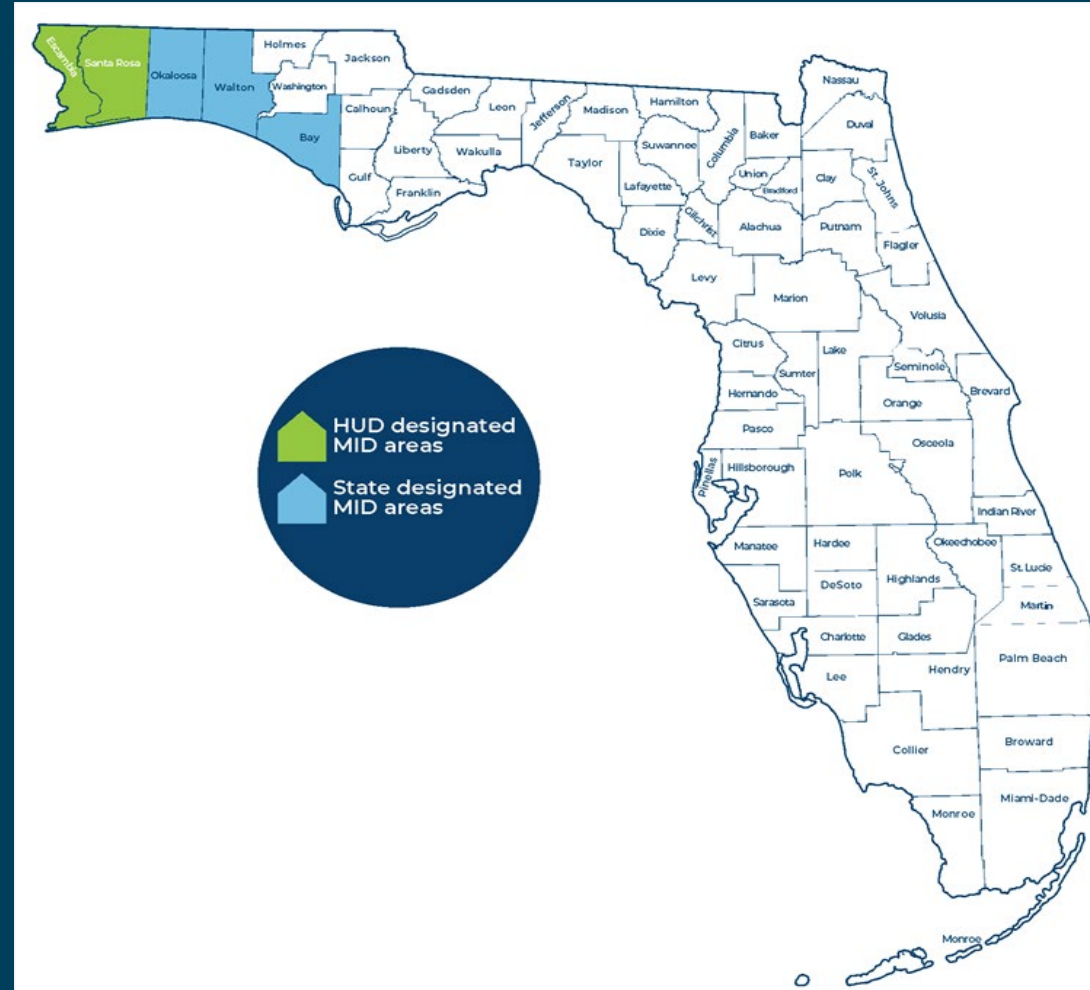


- **HUD-Designated MID areas:**

- Escambia County
- Santa Rosa County

- **State-Designated MID areas:**

- Bay County
- Okaloosa County
- Walton County



# CDBG – DR/CDBG – MIT Subrecipients



- Subrecipients are non-federal entities that receive a subaward in order to carry out part of a federal program.

Subrecipients have:

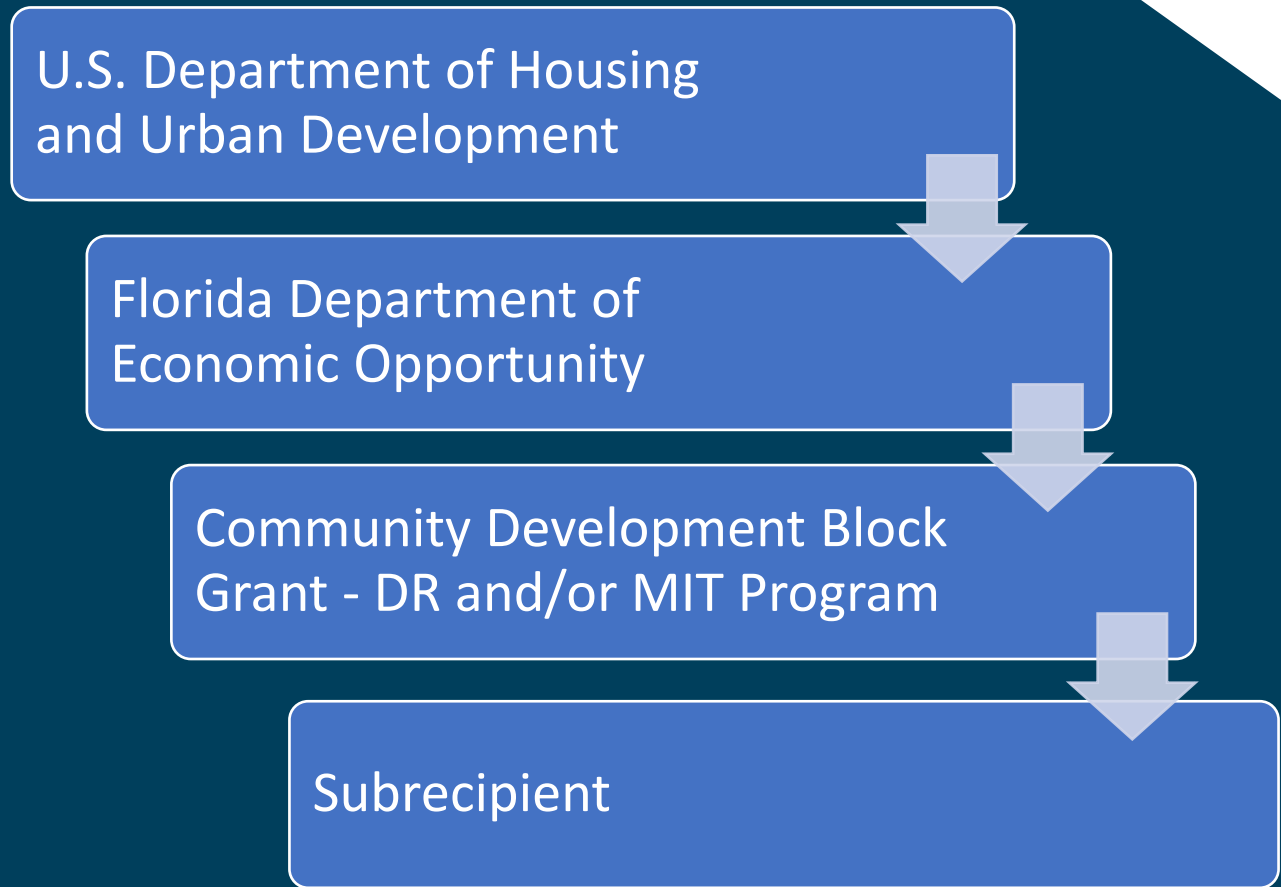
- Autonomy to make eligibility determinations.
- Responsibility to ensure performance outcomes and goals are met.
- Responsibility for making programmatic decisions.

U.S. Department of Housing and Urban Development

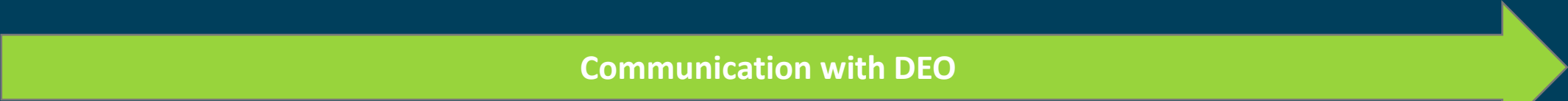
Florida Department of Economic Opportunity

Community Development Block Grant - DR and/or MIT Program

Subrecipient



# Subrecipient Process







# Rebuild Florida Hurricane Sally Programs

# Project Eligibility Overview

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- Applicants must propose projects that meet the Hurricane Sally State Action Plan and Federal Register requirements, including, but not limited to:
  - Projects located in HUD and State-identified MID areas.
  - Projects that primarily serve Low to Moderate Income (LMI) populations.
  - Projects that do not duplicate benefits.
- Municipalities, counties, and water management districts are eligible to apply.
- Activities funded by the CDBG-DR mitigation set-aside do not require a “tie-back” to the specific qualified disaster that has served as the basis for the grantee’s allocation. Grantees must demonstrate that mitigation activities funded:
  - Meet the HUD definition of mitigation activities;
  - Address the current and future risks as identified in the grantee’s mitigation needs; and
  - Meet a National Objective.

# Project Eligibility Overview, Continued

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- Once fundamental requirements are met, eligible project activities include:
  - **Restoration** – Infrastructure damaged by Hurricane Sally.
  - **Creation** – Public facilities such as emergency community shelters.
  - **Demolition** – Rehabilitation of publicly or privately owned commercial or industrial buildings.
  - **Economic Revitalization** – Eligible activity that directly restores and improves an aspect of the local economy.

# Rebuild Florida Infrastructure Repair Program (IRP)

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- **Total Allocation: \$67,000,000** – Designed to fund infrastructure restoration and improvement projects in communities impacted by Hurricane Sally. 15 percent of the allocation must be spent on projects that provide mitigation benefits.
  - Minimum Award Amount: \$750,000
  - Maximum Award Amount: \$67,000,000
- Application cycle is January 18 – April 4, 2023

# IRP Eligible Infrastructure Activities

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- Restoration of infrastructure damaged by Hurricane Sally (such as water and sewer facilities, streets, removal of debris, drainage, bridges, etc.)
- Demolition and rehabilitation of publicly or privately-owned commercial or industrial buildings.
- Renourishment of protective coastal dunes systems and state beaches.
- Repairs to damaged buildings that are essential to the health, safety, and welfare of a community when repairs to these buildings constitutes an urgent need (this can include police stations, fire stations, parks and recreational centers, community and senior centers, hospitals, clinics, homeless shelters, schools and educational facilities, and other public properties, including properties serving as emergency shelters).
- Repairs to water lines and systems, sewer lines and systems, drainage, and flood mitigation systems.

# IRP Eligible Mitigation Activities

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- Development of mitigation standards, regulations, policies, and programs.
- Land use/zoning policies.
- Strong building code and floodplain management regulations.
- Dam safety programs, seawalls, and levee systems.
- Acquisition of flood prone and environmentally-sensitive lands.
- Retrofitting/hardening/elevating structures and critical facilities.
- Relocation of structures, infrastructure, and facilities out of vulnerable areas.
- Public awareness/education campaigns.
- Improvement of warning and evacuation systems.

# Rebuild Florida Voluntary Home Buyout (VHB) Program

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- **Total Allocation: \$22,000,000** – Designed to encourage risk reduction by acquiring properties in high-risk flood areas. Properties acquired through buyouts will benefit areas in which at least 51 percent of the residents are LMI. Buyouts will only be available to qualifying LMI households.
  - Minimum Award Amount: \$750,000
  - Maximum Award Amount: \$5,000,000
- Application cycle is January 24 – April 14, 2023

# VHB Eligibility Requirements

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- Applicants must meet eligibility requirements as outlined in section 105(a)(1) of the Housing and Community Development Act of 1974 (HCDA).
- Buyout projects, except those which qualify as meeting an urgent need, must benefit LMI persons through either LMA benefit or LMHI. To be considered eligible for the LMA or LMHI national objective criteria, applicants must meet the eligibility requirements outlined in Federal Register Vol. 87, No. 23 (p. 6373).
- The program is only for non-commercial properties, which may include owner-occupied structures, residential rental properties, or vacant lots. To be considered an eligible property for the buyout, the property must satisfy at least one of the following requirements:
  - The property is located within a designated MID area;
  - The property is located within a floodway; or
  - The full fee title of properties must be from a willing, voluntary seller.



# Rebuild Florida Subrecipient Housing Repair & Replacement Program (HRRP)

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- **Total Allocation: \$45,000,000** – Designed to repair, replace, and/or reconstruct homes damaged by Hurricane Sally with a focus on LMI communities. Fair housing requirements must be met.
  - Minimum Award Amount: \$750,000
  - Maximum Award Amount: \$9,000,000
- Application cycle is February 28 – May 15, 2023

# Subrecipient HRRP Eligible Activities

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- Temporary Relocation Demolition/Clearance
- Single-Family Housing Rehabilitation/Repair
- Multi-Family Housing Rehabilitation/Repair
- Housing Construction
- Public Housing
- Emergency Community Shelters (public facilities)
- Homeless Shelter
- Repair and Replacement of Manufactured Housing Units
- Hazard Mitigation
- Elevation
- Planning Activities Related to Housing

**DEO will require construction methods and standards that emphasize quality, durability, energy efficiency, sustainability, and mold resistance.**

# Rebuild Florida Hometown Revitalization Program (HRP)

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- **Total Allocation: \$13,513,850** – Designed to support the recovery of economic activity in commercial areas of storm-impacted towns and cities to facilitate the recovery and return of businesses and jobs and the provision of goods and services to the community.
  - Minimum Award Amount: \$500,000
  - Maximum Award Amount: \$5,000,000
- Application cycle is February 14 to May 1, 2023.

# HRP Eligible Activities

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- Public facility improvements, including streetscapes, lighting, sidewalks, and other physical improvements to commercial areas.
- Acquisition, demolition, site preparation, or rehabilitation of commercial structures carried out by a unit of local government.
- Assistance to small businesses for rehabilitation and physical improvements to their places of business.
- Façade improvements to private or public structures in commercial areas.

# Rebuild Florida Workforce Recovery Training Program (WRTP)

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- **Total Allocation: \$5,000,000** – Designed to provide funding opportunities for local workforce development boards, educational institutions and technical centers located in the communities most impacted by Hurricane Sally to train new workers in construction trades to help meet the increased demand for skilled workers.
  - Minimum Award Amount: \$1,000,000
  - Maximum Award Amount: \$2,000,000
- Application cycle is February 14 – May 1, 2023

# WRTP Eligible Activities

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- Roofing
- Masonry
- Carpentry
- Concrete finishing
- Plumbing
- HVAC (heating, ventilation, and air conditioning)
- Electricity
- Heavy equipment operations
- Flooring installation / Carpet laying
- Glass / Window installation
- Plastering
- Welding
- Customized training tailored to the specific economic revitalization needs of the region



# Federal Cross-Cutting Requirements

# Federal Subrecipient Requirements Overview

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- Subrecipients carrying out federally-funded activities under the Sally CDBG programs are expected to understand and comply with federal regulations outlined in the subrecipient agreements, including those related to:
  - Procurements
  - Environmental Reviews
  - Labor Standards
  - Relocations
  - Fair Housing
  - Audits
  - Monitoring subcontractors for compliance
  - Maintaining comprehensive program records
  - Monitoring and reporting on activity progress
  - Meeting performance goals



# Federal Subrecipient Procurements & URA Requirements

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## ■ Procurements

- Subrecipients are required to carry out all procurements in compliance with the federal requirements under 2 CFR 200.318-326 and 200.330.
- Fair and open competition for all federally-funded procurements is essential.

## ■ Uniform Relocation Assistance and Real Property Acquisition Policies Act (URA)

- Any property acquisition, rehabilitation, or demolition to be reimbursed with HUD funds are subject to URA rules. Subrecipients must submit all documentation required including a notice to property owners of their URA rights, an invitation to accompany the appraiser, all appraisals, offer to the owner, acceptance, contract for sale, statement of settlement costs, copy of deed, and waiver of rights (for donations), as applicable.
- No acquisition of a property should be done prior to the completion of an Environmental Review on the property.

# Federal Cross-Cutting Requirements

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## ■ Section 3

- Subrecipients will encourage their contractors to hire qualified low and very low-income persons for any job openings that exist on CDBG-DR-funded projects and to maintain records to document the number of hours these LMI persons worked on CDBG-DR-funded projects.
- A Section 3 Contract Clause must be included in all CDBG-DR funded contracts.

## ■ Labor Standards

- Davis Bacon – all laborers and mechanics employed by contractors or subcontractors for performing construction work financed in whole or in part with CDBG-DR funds must be paid wages at rates not less than those prevailing on similar construction in the locality.
- Copeland Anti-Kickback Act – Subrecipient will maintain documentation that demonstrates compliance with applicable hour and wage requirements. The documentation must be made available to DEO for review upon request. We recommend using Form WH-347 for certified weekly payroll & interviews.

# Federal Civil Rights Compliance

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- Fair Housing
  - Subrecipients must certify that they will "affirmatively further fair housing" in its community and undertake an activity each quarter to affirmatively further fair housing.
- Equal Employment Opportunity (EEO)
  - A family of laws that prohibit discrimination of various kinds against protected classes of people.
- Section 504 of the Rehabilitation Act of 1973
  - Protects persons with disabilities from discrimination and the Americans with Disabilities Act.
- Americans with Disabilities Act (ADA)
  - Protects persons with disabilities in many areas of public life including parking and access to commercial and public state and local facilities.

# Environmental Review Requirements

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- All CDBG-DR projects require some level of environmental review
- Many projects require a two-step review process:
  - Exempt Activities Certification: Planning, administrative and operating costs
  - Full environmental review: Remaining project activities

## IMPORTANT:

- Once an application is submitted, the appropriate level of environmental review must be completed **before entering into new contracts or conducting project-related activities.**
- Project funds **ARE NOT** reimbursable until a Subrecipient Agreement is executed, and an Exempt Activities Certification is approved.



# Hurricane Sally CDBG-DR/CDBG-MIT Application Process

# How to Submit an Application

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- Applicants must submit an online **Application Request Form** to begin the application process. The links to the forms are available on each Rebuild Florida Hurricane Sally Program Page (i.e., the unique pages for IRP, VHB, WRTP, HRP, HRRP, and WFAH).
- After DEO receives a Request Form, we will provide a link to the application portal. A separate Request Form and link is needed for every proposed project application.
- Applications **must** be submitted through the online application portal. However, DEO recommends that applicants draft a Word or PDF version, both for ease of editing during application preparation, and so as to have a backup version of the application for your files.

# Application Submission Tips

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- Tips:
  - Make sure your Wi-Fi connection is strong and reliable.
  - Don't delete "cookies."
  - To navigate through the application, click the green arrow buttons on the bottom pane of the application. Do not click the "back" button in the top left-hand corner of your browser.
  - The application system saves as you work. There is no save button.
  - Do not click past the signature page until you are finished, or your application will automatically submit.

# Required Information & Documentation

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## ■ Basic Applicant Information

- FEIN and UEI Numbers
- Flood Insurance Status
- Qualifying MID Location
- Contact & Co-Applicant Information

## ■ Citizen Participation

- Public Notice
- Public Hearing Agenda & Minutes
- Public Comments

## ■ Maps

- Project Service Area
- Most Recent Floodplain
- LMI Service Area

## ■ Photographs

## ■ Organizational Chart Template

## ■ Work Plan Template

## ■ National Objective

- LMI Census Data or Survey Data



# Required Information & Documentation, Continued

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- Narratives
  - Project Description
  - Damage Summary & Tieback to Hurricane Sally
  - Unmet Needs
  - Management Capacity
  - Procurement Process
  - Readiness to Proceed
  - Budget including any quotes and leveraged funds

# Helpful Links & Questions

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- To learn more about the DEO Long-Term Resiliency and programs available to disaster-impacted communities, visit our [Hurricane Sally webpage](#).
- Program-specific emails are:
  - HRP/WRTP: [OLTR-ER@DEO.MyFlorida.com](mailto:OLTR-ER@DEO.MyFlorida.com)
  - IRP: [CDBG-DRInfrastructureApp@DEO.MyFlorida.com](mailto:CDBG-DRInfrastructureApp@DEO.MyFlorida.com)
  - VHB/HRRP: [HousingSubrecipient@DEO.MyFlorida.com](mailto:HousingSubrecipient@DEO.MyFlorida.com)

