Florida Job Growth Grant Fund
Public Infrastructure Grant Proposal

Proposal Instructions: The Florida Job Growth Grant Fund Proposal (this document) must be completed by the governmental entity applying for the grant and signed by either the chief elected official, the administrator for the governmental entity or their designee. Please read the proposal carefully as some questions may require a separate narrative to be completed.

Governmental Entity Information

Name of Governmental Entity: County of Volusia

Government Federal Employer Identification Number:

Contact Information:

Primary Contact Name: Gerald N. Brinton, P.E.
Title: County Engineer
Mailing Address: 123 W. Indiana Avenue
DeLand, FL 32720-4262
Phone Number: 386-736-5967 ext 12294
Email: gbrinton@volusia.org

Public Infrastructure Grant Eligibility

Pursuant to section 288.101, F.S., the Florida Job Growth Grant Fund was created to promote economic opportunity by improving public infrastructure and enhancing workforce training. Eligible governmental entities that wish to access this grant fund must submit public infrastructure proposals that:

- Promote economic recovery in specific regions of the state, economic diversification or economic enhancement in a targeted industry. (View Florida’s Targeted Industries here.)
- Are not for the exclusive benefit of any single company, corporation or business entity.
- Are for infrastructure that is owned by the public and is for public use or predominately benefits the public.
1. Program Requirements:

Each proposal must include the following information describing how the project satisfies eligibility requirements listed on page 1.

A. Provide the title and a detailed description of the public infrastructure improvements.
   The project title is Williamson Boulevard 4-Laning. The County of Volusia requests construction funding for the 4-laning of Williamson Boulevard in Daytona Beach to support and enhance economic development along this corridor... Cont'd

B. Is this infrastructure owned by the public?  
   ✔ Yes  ☐ No

C. Is this infrastructure for public use or does it predominately benefit the public?  
   ✔ Yes  ☐ No

D. Will the public infrastructure improvements be for the exclusive benefit of any single company, corporation or business entity?  
   ☐ Yes  ✔ No

E. Provide a detailed explanation of how the public infrastructure improvements will connect to a broader economic development vision for the community and benefit additional current or future businesses.

   Community Impact and Benefits
   This project will:
   - Enhance office and commercial/retail development opportunities for the corridor
   - Allow for creation of office and commercial/retail jobs in new development area
   - Allow easy access to and from Interstate 95
   - Improved traffic flow and safety along the corridor

   State Return on Investment
   The indirect economic benefits will be tremendous with the potential for significant job creation. The expansion of Williamson Boulevard will offer immeasurable stimulus for office and commercial/retail development. The demand for locating along this corridor has already begun with the availability of land linked to appropriate land use classification and close proximity to Interstate 95. The estimate of assessed value for tax purposes is likely to exceed $70 Million and employ more than 500 people...Cont'd
F. Provide a detailed description of, and quantitative evidence demonstrating, how the proposed public infrastructure project will promote:

- Economic recovery in specific regions of the state;
- Economic diversification; or
- Economic enhancement of a Targeted Industry (View Florida’s Targeted Industries here.)
  - As part of this response, describe how the project will promote specific job growth. Include a description of the number of jobs that will be retained or created, the average wages of such jobs, and in which industry(ies) the jobs will be created using the North American Industry Classification System (NAICS) codes. Where applicable, you may list specific businesses that will retain or grow jobs or make capital investment.
  - Further, include the economic impact on the community, region, or state and the associated metrics used to measure the success of the proposed project.

Economic Impact and Enhancement of Targeted Industry:

The 4-laning of Williamson Boulevard will enhance development of a critical corporate headquarters and high-end office corridor, the Williamson Corridor. The Williamson Corridor has already witnessed significant job creation and new capital investment commitments from major corporations.

The expansion of this Williamson Boulevard roadway segment will trigger a focused local and regional economic and employment stimulus as a large employment center on a corporate corridor notably proven to attract desirable publicly traded companies. The community has had a track record of success here by attracting important corporate headquarters and medical facilities. The job growth associated with this infrastructure project is expected to be associated with the following NAICS Supersectors:

- Sector 52, Finance and Insurance: This sector comprises establishments primarily engaged in financial transactions or in facilitating financial transactions.
- Sector 54, Professional, Scientific, and Technical Services: The main components of this sector are legal services; accounting, tax preparation, bookkeeping and payroll services; architectural, engineering and related services; specialized design services; computer systems design and related services; and scientific research and development services.
- Sector 55, Management of Companies and Enterprises: This sector comprises...Cont'd
2. Additional Information:

A. Is this project an expansion of an existing infrastructure project?

☐ Yes  ☑ No

B. Provide the proposed commencement date and number of days required to complete construction of the public infrastructure project.

Construction will commence within approximately four months...Cont'd

C. What is the location of the public infrastructure? (Provide the road number, if applicable.)

This project will widen the existing 2-lane section of Williamson Boulevard...Cont'd

D. Who is responsible for maintenance and upkeep? (Indicate if more than one are applicable.)

☐ Federal  ☐ State  ☑ County  ☐ City  ☐ Other___________

E. What permits are necessary for the public infrastructure project?

The following permits are necessary for this project: ...Cont'd

F. Detail whether required permits have been secured, and if not, detail the timeline for securing these permits. Additionally, if any required permits are local permits, will these permits be prioritized?

The SJRWMD ERP and USCOE permit have already been secured. The FDEP NPDES CGP NOI is required to be obtained by the construction contractor prior to commencement of work.

G. What is the future land use and zoning designation on the proposed site of the infrastructure improvements, and will the improvements conform to those uses?

The project is located within the County's public right-of-way and does not have a future land use designation or zoning within the City of Daytona Beach.
H. Will an amendment to the local comprehensive plan or a development order be required on the site of the proposed project or on adjacent property to accommodate the infrastructure and potential current or future job creation opportunities? If yes, please detail the timeline.

☐ Yes  ☑ No

If additional space is needed, attach a word document with your entire answer.

________________________________________________________________________________________

I. Is the project ready to commence upon grant fund approval and contract execution? If no, please explain.

☑ Yes  ☐ No

If additional space is needed, attach a word document with your entire answer.

________________________________________________________________________________________

J. Does this project have a local match amount?

☑ Yes  ☐ No

If yes, please describe the entity providing the match and the amount.

Volusia County will contribute a local match of $4,379,000 (59% of the total project cost or 41% of the estimated construction cost). The local match is comprised of...Cont'd

________________________________________________________________________________________

K. Provide any additional information or attachments to be considered for this proposal.

If additional space is needed, attach a word document with your entire answer.

________________________________________________________________________________________
3. Program Budget

**Estimated Costs and Sources of Funding:** Include all applicable public infrastructure costs and other funding sources available to support the proposal.

A. **Public Infrastructure Project Costs:**
   - Construction: $5,100,000
   - Reconstruction: $
   - Design & Engineering: $925,000
   - Land Acquisition: $1,354,000
   - Land Improvement: $
   - Other: $ Please Specify: $
   - **Total Project Costs:** $7,379,000

B. **Other Public Infrastructure Project Funding Sources:**
   - City/County: $2,579,000
   - Private Sources: $1,800,000
   - Other (grants, etc.): $ Please Specify: $
   - **Total Other Funding:** $4,379,000

**Total Amount Requested:** $3,000,000

**Note:** The total amount requested must equal the difference between the public infrastructure project costs in 3.A. and the other public infrastructure project funding sources in 3.B.

C. **Provide a detailed budget narrative, including the timing and steps necessary to obtain the funding and any other pertinent budget-related information.**

All surveying, engineering design, permitting and acquisition of right of way to accommodate this road widening project have been completed. This project is ready to commence construction upon execution of the requested $3 million grant agreement and completion of the required public procurement process for competitively selecting a construction contractor. The contractor selection and subsequent award of a construction contract will adhere to Volusia County’s procurement process and will be based on the lowest responsive and responsible bid submitted. Volusia County’s local match of $4,379,000 is currently available with no further action required.
4. Approvals and Authority

A. If the governmental entity is awarded grant funds based on this proposal, what approvals must be obtained before it can execute a grant agreement with the Florida Department of Economic Opportunity (e.g., approval of a board, commission or council)?

The Volusia County Council is the only governmental entity that must approve the grant agreement at a publicly noticed meeting.

B. If approval of a board, commission, council or other group is needed prior to execution of an agreement between the governmental entity and the Florida Department of Economic Opportunity:

   i. Provide the schedule of upcoming meetings for the group for a period of at least six months.
      The Volusia County Council meets twice monthly and is the only entity...Cont'd

   ii. State whether that group can hold special meetings, and if so, upon how many days' notice.
       Yes, with notice published in the newspaper at least one day prior to meeting.

C. Attach evidence that the undersigned has all necessary authority to execute this proposal on behalf of the governmental entity. This evidence may take a variety of forms, including but not limited to: a delegation of authority, citation to relevant laws or codes, policy documents, etc.
I, the undersigned, do hereby certify that I have express authority to sign this proposal on behalf of the above-described governmental entity.

Name of Governmental Entity: County of Volusia

Name and Title of Authorized Representative: James T. Dinneen, County Manager

Representative Signature: [Signature]

Signature Date: 8-22-17
Attachments to County of Volusia’s Public Infrastructure Grant Proposal for Williamson Boulevard 4-Laning

1. Program Requirements:

A. The project title is Williamson Boulevard 4-Laning. The County of Volusia requests construction funding for the 4-laning of Williamson Boulevard in Daytona Beach to support and enhance economic development along this corridor...Cont’d...This project will 4-lane an approximate one mile section of Williamson Boulevard beginning just north of LPGA Boulevard and extending north to just past Strickland Range Road.

E. Community Impact and Benefits
   This project will:
   - Enhance office and commercial/retail development opportunities for the corridor
   - Allow for creation of office and commercial/retail jobs in new development area
   - Allow easy access to and from Interstate 95
   - Improve traffic flow and safety along the corridor

State Return on Investment
The indirect economic benefits will be tremendous with the potential for significant job creation. The expansion of Williamson Boulevard will offer immeasurable stimulus for office and commercial/retail development. The demand for locating along this corridor has already begun with the availability of land linked to appropriate land use classification and close proximity to Interstate 95. The estimate of assessed value for tax purposes is likely to exceed $70 Million and employ more than 500 people...Cont’d...A Sam’s Club (135,000 square-foot wholesale club) is proposed in the vicinity. This development is likely to add more than 100 jobs to the area with an assessed value of more than $8 Million.

The expansion of this section of Williamson Boulevard to 4 lanes is critically needed to support the new and announced developments and to stimulate continued development. Without this enhanced transportation facility, flow of traffic will be hampered in the near future with direct impacts to continued economic development and job creation.

F. Economic Impact and Enhancement of Targeted Industry:

The 4-laning of Williamson Boulevard will enhance development of a critical corporate headquarters and high-end office corridor, the Williamson Corridor. The Williamson Corridor has already witnessed significant job creation and new capital investment commitments from major corporations.

The expansion of this Williamson Boulevard roadway segment will trigger a focused local and regional economic and employment stimulus as a large employment center on a corporate corridor notably proven to attract desirable publicly traded companies. The community has had a track record of success here by attracting important corporate headquarters and medical facilities. The
job growth associated with this infrastructure project is expected to be associated with the following NAICS Supersectors:

- Sector 52, Finance and Insurance: This sector comprises establishments primarily engaged in financial transactions or in facilitating financial transactions.

- Sector 54, Professional, Scientific, and Technical Services: The main components of this sector are legal services; accounting, tax preparation, bookkeeping and payroll services; architectural, engineering and related services; specialized design services; computer systems design and related services; and scientific research and development services.

- Sector 55, Management of Companies and Enterprises: This sector comprises...Cont'd...

  establishments primarily engaged in managing companies and enterprises and/or holding the securities or financial assets of companies and enterprises.

- Sector 56, Administrative and Support: The specifically administrative business codes here comprise establishments of those primarily engaged in activities that support the day-to-day operations of other organizations.

The Williamson Corridor currently enjoys the corporate headquarters presence of several nationally recognized or publicly traded companies:

- It is home to Teledyne Oil & Gas comprising 152,000 square feet and 375 employees. Teledyne Oil & Gas (NYSE: TDY) is a publicly traded company that has invested over $20 million in two facilities.

- Also publicly traded is the TopBuild Corporation (NYSE: BLD) with annual revenues of $1.8 Billion. TopBuild invested $10 Million in its new 67,000 square foot facility which now houses approximately 225 employees, many of which are earning wages at 200% of the Volusia County average wage. They are located on the east side of Williamson Boulevard south of LPGA Boulevard.

- The multimillion dollar Florida Memorial Medical Center continues its growth with premier medical facilities at the northern end of this road project. Florida Memorial is a major medical complex spanning approximately 140 acres and housing its part of the more than 4,600 total Florida Hospital employees working in Volusia County.

- The corporate headquarters of the Consolidated Tomoka Land Company is located on Williamson Boulevard. Consolidated-Tomoka (NYSE: CTO) is a Florida-based publicly traded real estate company, which owns a portfolio of income investments in diversified markets in the United States including more than 1.9 million square feet of income properties, as well as over 8,200 acres of land in the Daytona Beach area.

- Private entities and the Team Volusia Economic Development Corporation are active in economic development discussions with corporations of similar characteristics and wage profiles whose interests will be served by the expansion of this corridor.
The demand for locating along this corridor has already begun with recognition of the corridor’s available land linked to appropriate land use classifications and close proximity to Interstate 95. The expansion of this segment of Williamson Boulevard to 4 lanes is critically needed to support current development and stimulate continued development. The one mile segment addressed in this application has an unparalleled logistical advantage with access to Interstate 95, and connection to Interstate 4, proving its continuing momentum as a competitively ideal economic development infrastructure project.

This funding request directly addresses Governor Scott’s tireless focus on job creation for Florida residents. Further, this request directly supports Volusia County’s economic development strategy for higher wage positions, new capital investment and diversification of our tourist-based economy.

Success in this corridor will be measured based on the increase in the number of jobs, the significantly higher assessable tax value of land in the corridor and the improved safety for the motoring public. The Volusia County Economic Development Department will track the added jobs. The Volusia County Property Appraiser will assess the taxable value of the properties within the corridor tracking the increased value. The Volusia County Traffic Engineering Division will review traffic data including traffic levels-of-service and crash data. These three departments will be performing these reviews annually to measure the success of the project.

2. Additional Information:

B. Construction will commence within approximately four months...Cont’d...after construction funding has been secured and a grant agreement is executed with the Department of Economic Opportunity. The four month time frame will allow Volusia County to conduct its competitive contractor bidding and award process. Construction is anticipated to be completed within 12 months after the contractor has commenced construction.

C. This project will widen the existing 2-lane section of Williamson Boulevard...Cont’d...(CR 4009) to 4 lanes between LPGA Boulevard and Strickland Range Road in Daytona Beach.

E. The following permits are necessary for this project: ...Cont’d...

- St. Johns River Water Management District (SJRWMD) Environmental Resource Permit (ERP)
- United States Corps of Engineers (USCOE) Individual Permit
- Florida Department of Environmental Protection (FDEP) National Pollutant Discharge Elimination System (NPDES) Construction General Permit (CGP) Notice of Intent (NOI)

J. Volusia County will contribute a local match of $4,379,000 (59% of the total project cost or 41% of the estimated construction cost). The local match is comprised of...Cont’d...$2,279,000 of county funds already expended for surveying, engineering design, permitting and acquisition of additional right of way for the project. The County will commit an additional estimated $300,000 for
construction engineering and inspection (CEI) services during the construction phase. The remaining $1,800,000 of local match are funds obtained by the County from private development related to transportation concurrency requirements.

4. Approvals and Authority

B.

i. The Volusia County Council meets twice monthly and is the only entity...Cont’d...from which it is necessary to obtain approval to execute a grant agreement with the Department of Economic Opportunity. The scheduled meetings through the end of 2017 are as follows: August 3, 2017, August 2017, September 7, 2017, September 21, 2017, October 5, 2017, October 19, 2017, November 2, 2017, November 16, 2017, December 7, 2017, December 21, 2017, January 4, 2018 and January 18, 2018. Meeting dates for meetings after January 2018 have not yet been established.

C. Attached is a resolution by the Volusia County Council approved on August 17, 2017 authorizing the County Manager, James T. Dinneen, to sign the grant proposal.
RESOLUTION 2017-106

A RESOLUTION OF THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, AUTHORIZING THE SUBMISSION OF PUBLIC INFRASTRUCTURE GRANT PROPOSALS WITH THE FLORIDA DEPARTMENT OF ECONOMIC OPPORTUNITY FOR FLORIDA JOB GROWTH GRANT FUNDING FOR INFRASTRUCTURE IMPROVEMENTS TO WILLIAMSON BOULEVARD; AUTHORIZING THE COUNTY MANAGER TO EXECUTE ALL DOCUMENTS NEEDED TO APPLY FOR THE GRANT; ESTABLISHING AN EFFECTIVE DATE.

WHEREAS, in 2017, the Florida Legislature created the Florida Job Growth Grant Fund, section 288.101, Florida Statutes, to promote economic opportunity by improving public infrastructure, and

WHEREAS, the Interstate 95 exit #265 at LPGA Boulevard has seen increased development that has improved economic diversification and promoted economic recovery for Volusia County and the City of Daytona Beach, and

WHEREAS, Williamson Boulevard north of LPGA Boulevard is in need of 4-lanes to support new economic opportunities to continue to diversify and stabilize the region’s economy, and

WHEREAS, the County of Volusia desires to facilitate public infrastructure improvements relating to widening of Williamson Boulevard, and

WHEREAS, the County of Volusia also desires to seek grant funding from the Florida Department of Economic Opportunity under the Florida Job Growth Grant Fund, and

WHEREAS, the Florida Department of Economic Opportunity requires each governmental entity seeking grant funding to provide evidence that the representative signing the grant proposals has express signatory authority from the governmental entity.
NOW, THEREFORE, BE IT RESOLVED BY THE COUNTY COUNCIL OF VOLUSIA COUNTY, FLORIDA, IN OPEN MEETING DULY ASSEMBLED AT THE THOMAS C. KELLY ADMINISTRATION CENTER, COUNTY COUNCIL CHAMBERS, 123 W INDIANA AVENUE, DELAND, FLORIDA, ON THIS 17th DAY OF AUGUST, 2017, AS FOLLOWS:

SECTION I. The County Council of the County of Volusia hereby authorizes the submission of a grant request for the widening of Williamson Boulevard to the State of Florida Department of Economic Opportunity Public Infrastructure Grant Proposals for funding from the Florida Job Growth Grant Fund.

SECTION II. The County Manager of Volusia County is authorized to execute the grant proposals and all documents necessary to effectuate the application for the grant funding.

SECTION III. This Resolution shall take effect immediately upon its adoption.

DONE AND ORDERED IN OPEN MEETING.

COUNTY COUNCIL
VOLUSIA COUNTY, FLORIDA

ATTEST:

JAMES T. LINNEEN, County Manager

By

ED KELLEY, County Chair
August 8, 2017

To whom it may concern:

Florida Hospital Memorial Medical Center supports the endeavor to widen the one-mile stretch of northern Williamson Boulevard, from LPGA Boulevard to Strickland Range Road, from two lanes to four lanes.

Located on Williamson Boulevard, Florida Hospital Memorial Medical Center is a 327-bed facility with more than 2,000 employees and thousands of visitors per year. Additionally, our hospital sees nearly 60,000 patients in our emergency department each year. With this in mind, it is imperative that emergency vehicles, patients and visitors have safe and reliable access to medical care.

Williamson Boulevard is not solely a hospital road; it is a heavily trafficked road that parallels Interstate 95 and, at times, functions as a reliever for this main thoroughfare.

Furthermore, this section of Williamson Boulevard is currently experiencing residential growth, such as Integra Sands, a 264-unit luxury apartment complex set to open soon. Additional residential developments will only further increase the traffic along this busy road.

Much of the initial planning for expanding this roadway section is already underway:
- 100% engineering & surveying is complete.
- 100% environmental permitting is complete.
- Right of way acquired
- Volusia County is LAP (Local Agency Program) certified by FDOT for managing projects with federal funding

Without widening this one-mile stretch of northern Williamson Boulevard, there is a risk of hindering our community’s access to timely and lifesaving healthcare in the future. It is for this reason we fully support this initiative.

If you have any questions or if I can assist further, please feel free to contact me.

Sincerely,

Ed Noseworthy
CEO & President
Florida Hospital Memorial Medical Center
(386) 231-6000